STATE OF GEORGIA CITY OF FOREST PARK COUNTY OF CLAYTON

ORDINANCE 24-02

1	AN ORDINANCE BY THE MAYOR AND CITY COUNCIL OF THE
2	CITY OF FOREST PARK, GEORGIA TO AMEND TITLE 3 (FINANCE) AND
3	ADOPT CHAPTER 8 (BLIGHTED PROPERTY) IN THE CITY'S CODE OF
4	ORDINANCES; TO PROVIDE AN ADOPTION DATE; TO PROVIDE AN
5	EFFECTIVE DATE; AND FOR OTHER LAWFUL PURPOSES.
6	WHEREAS, the duly elected governing authority of the City of Forest Park,
7	Georgia (the "City") is the Mayor and Council thereof; and
8	WHEREAS, section 36-35-3 of the Official Code of Georgia Annotated
9	(O.C.G.A.) provides cities the power to adopt clearly reasonable ordinances,
10	resolutions or regulations relating to the cities' property and affairs; and
11	WHEREAS, the existence of blighted property increases the burden of the
11 12	WHEREAS, the existence of blighted property increases the burden of the state and local government by increasing the need for government services; and
12	state and local government by increasing the need for government services; and
12 13	state and local government by increasing the need for government services; and WHEREAS , the City desires to offer a community development tax
12 13 14	whereas, the City desires to offer a community development tax incentive program to rehabilitate blighted property as authorized by O.C.G.A. §
12 13 14 15	where we can be common to rehabilitate blighted property as authorized by O.C.G.A. \$ 41-2-12, et seq., and Article IX, Section II, of the 1983 Constitution of the State
12 13 14 15 16	whereas, the City desires to offer a community development tax incentive program to rehabilitate blighted property as authorized by O.C.G.A. § 41-2-12, et seq., and Article IX, Section II, of the 1983 Constitution of the State of Georgia to aid in the decrease of government services; and
12 13 14 15 16	WHEREAS, the City desires to offer a community development tax incentive program to rehabilitate blighted property as authorized by O.C.G.A. § 41-2-12, et seq., and Article IX, Section II, of the 1983 Constitution of the State of Georgia to aid in the decrease of government services; and WHEREAS, the amendments contained herein would benefit the health,

21 (Blighted Property), to be read and codified as set forth in **Exhibit A** attached hereto 22 and incorporated herein.

<u>Section Two.</u> The preamble of this Ordinance shall be considered to be and is hereby incorporated by reference as if fully set out herein.

Section Three. (a) It is hereby declared to be the intention of the Mayor and Council that all sections, paragraphs, sentences, clauses and phrases of this Ordinance are or were, upon their enactment, believed by the Mayor and Council to be fully valid, enforceable and constitutional.

- (b) It is hereby declared to be the intention of the Mayor and Council that, to the greatest extent allowed by law, each and every section, paragraph, sentence, clause or phrase of this Ordinance is severable from every other section, paragraph, sentence, clause or phrase of this Ordinance. It is hereby further declared to be the intention of the Mayor and Council that, to the greatest extent allowed by law, no section, paragraph, sentence, clause or phrase of this Ordinance is mutually dependent upon any other section, paragraph, sentence, clause or phrase of this Ordinance.
- (c) In the event that any phrase, clause, sentence, paragraph or section of this Ordinance shall, for any reason whatsoever, be declared invalid, unconstitutional or otherwise unenforceable by the valid judgment or decree of any court of competent jurisdiction, it is the express intent of the Mayor and Council that such invalidity, unconstitutionality or unenforceability shall, to the greatest extent allowed by law, not render invalid, unconstitutional or otherwise unenforceable any of the remaining phrases, clauses, sentences, paragraphs or sections of the Ordinance and that, to the

44	greatest extent allowed by law, all remaining phrases, clauses, sentences, paragraphs
45	and sections of the Ordinance shall remain valid, constitutional, enforceable, and of
46	full force and effect.
47	Section Four. All ordinances and parts of ordinances in conflict herewith
48	are hereby expressly repealed.
49	Section Five. This Ordinance shall be codified in a manner consistent with
50	the laws of the State of Georgia and the City.
51	Section Six. The effective date of this Ordinance shall be the date of
52	adoption unless otherwise stated herein.
53	Section Seven. The City Clerk, with the concurrence of the City Attorney,
54	authorized to correct any scrivener's errors found in this Ordinance, including any
55	exhibits, as enacted.
56	ORDAINED this day of, 2024.
	CITY OF FOREST PARK, GEORGIA
	Angelyne Butler, Mayor
	ATTEST:
	Randi Rainey, City Clerk (SEAL)
	APPROVED AS TO FORM:
	City Attorney

EXHIBIT A

- 57 TITLE 3 FINANCE
- 58 Chapter 8. BLIGHTED PROPERTY
- 59 Sec. 3-8-1. Short title.
- This article shall be known as the "Forest Park Blighted Property Ordinance."
- 61 Sec. 3-8-2. Purpose.

The existence of real property which is maintained in a blighted condition increases the burden of the state and local government by increasing the need for government services, including but not limited to social services, public safety services, and code enforcement services. Rehabilitation of blighted property decreases this need for such government services.

In recognition of the need for enhanced governmental services and in order to encourage private property owners to maintain their real property and the buildings, structures and improvement thereon in good condition and repair, and as an incentive to encourage community redevelopment, a community redevelopment tax incentive program is hereby established as authorized by Article IX, Section II, Paragraph VII(d) of the 1983 Constitution of the State of Georgia.

- 72 Sec. 3-8-3. Definitions.
 - Blighted property, blighted, or blight means any property which:
 - (1) Presents one (1) or more of the following conditions:
 - (a) Uninhabitable, unsafe, or abandoned structure;
 - (b) Inadequate provisions for ventilation, light, air, or sanitation;
 - (c) An imminent harm to life or other property caused by fire, flood, hurricane, tornado, earthquake, storm, or other natural catastrophe respecting which the governor has declared a state of emergency under the state law or has certified the need for disaster assistance under federal law; provided, however, this division shall not apply to property unless the relevant public agency has given notice in writing to the property owner regarding specific harm caused by the property and the owner has failed to take reasonable measures to remedy the harm;
 - (d) A site identified by the Federal Environmental Protection Agency as a superfund site pursuant to 42 U.S.C. Section 9601, et seq., or having environmental contamination to an extent that requires remedial actions;
 - (e) Repeated illegal and criminal activity on the property of which the property owner knew or should have known; or
 - (f) The maintenance of the property is below state, county, or municipal codes for at least three (3) months after written notice of the code violation to its owner;
 - (g) Is conducive to ill health, transmission of disease, infant mortality, or crime in the immediate proximity of the property;

- (h) Property that is subject to frequent property maintenance or environmental code citations; and
 - (i) Vacant property last occupied by a commercial or industrial use where no visible commercial or industrial activity has occurred in more than three (3) months.
- 97 Property shall not be deemed blighted solely because of aesthetic conditions.

- *Building inspector* means a certified inspector possessing the requisite qualifications to determine minimal code compliance.
- Community redevelopment means any activity, project, or service necessary or incidental to achieving the redevelopment or revitalization of a redevelopment area or portion thereof designated for redevelopment through an urban redevelopment plan or through local ordinances relating to the repair, closing, and demolition of buildings and structures unfit for human habitation.
- Governing authority means the mayor and council of the City of Forest Park, a Georgia municipal corporation.
- *Millage* or *millage rate* means the levy, in mills, which is established by the governing authority for purposes of financing, in whole or in part, the levying jurisdiction's general fund expenses for the fiscal year.
- Person means such individual(s), partnership, corporations, business entities and associations
 which return real property for ad valorem taxation or who are chargeable by law for the taxes on
 the property.
- Public officer means the city manager or such officer or employee of the city as designatedby the city manager to perform the duties and responsibilities hereafter set forth in this article.
- 115 Sec. 3-8-4 Ad valorem tax increase on blighted property.
 - (a) There is hereby levied on all real property within the city which has been officially identified as maintained in a blighted condition an increased ad valorem tax by applying a factor of ten (10.0) to the millage rate applied to the property, so that such property shall be taxed at a higher millage rate generally applied in the municipality, or otherwise provided by general law; provided, however, real property on which there is situated a dwelling house which is being occupied as the primary residence of one (1) or more persons shall not be subject to official identification as maintained in a blighted condition and shall not be subject to increased taxation.
 - (b) Such increased ad valorem tax shall be applied and reflected in the first tax bill rendered following official designation of a real property as blighted; provided however, if a property owner resolves the blighted condition of such owner's property to the city's satisfaction (in accordance with the provisions of section 3-8-6) at least sixty (60) days prior to the preparation of the first tax bill following such official designation of such real property as blighted, the

- property shall be eligible for the decrease of the tax rate as provided in section 3-8-7 in the first tax bill rendered following official designation of such real property as blighted.
- 131 (c) Revenues arising from the increased rate of ad valorem taxation shall, upon receipt, be 132 segregated by the city manager and used only for community redevelopment purposes, as 133 identified in an approved urban redevelopment program, including defraying the cost of the 134 city's program to close, repair, or demolish unfit building and structures.

135 Sec. 3-8-5. - Identification of blighted property.

- (a) In order for a parcel of real property to be officially designated as maintained in a blighted condition and subject to increased taxation, the following steps must be completed:
 - (1) An inspection must be performed on the parcel of property. In order for an inspection to be performed,
 - (a) A request may be made by the public officer or by at least five (5) residents (each living in a different household from the others) of the city for inspection of a parcel of property, said inspection to be based on the criteria as delineated in ordinance, or
 - (b) The public officer may cause a survey of existing housing conditions to be performed, or may refer to any such survey conducted or finalized within the previous five (5) years, to locate or identify any parcels which may be in a blighted condition and for which a full inspection should be conducted to determine if that parcel of property meets the criteria set out in this article for designation as being maintained in a blighted condition.
 - (2) A written inspection report of the findings for any parcel of property inspected pursuant to subsection (1) above shall be prepared and submitted to the public officer. Where feasible, photographs of the conditions found to exist on the property on the date of inspection shall be made and supplement the inspection report. Where compliance with minimum construction, housing, occupancy, fire and life safety codes in effect within the city are in question, the inspection shall be conducted by a certified inspector possessing the requisite qualifications to determine minimal code compliance.
 - (3) Following completion of the inspection report, the public officer shall make a determination, in writing, that a property is maintained in a blighted condition, as defined by this article, and is subject to increased taxation.
 - (4) The public officer shall cause a written notice of his determination that the real property at issue is being maintained in a blighted condition to be served upon the person(s) shown on the most recent tax digest of Clayton County as responsible for payment of ad valorem taxes assessed thereon; provided, however, where through the existence of reasonable diligence it becomes known to the public officer that real property has been sold or conveyed since publication of the most recent tax digest, written notice shall be given to the person(s) known or reasonably believed to then own the property or be chargeable with the payment of ad valorem taxes thereon, at the best address available. Service in the manner set forth at O.C.G.A. § 41-2-12 and a notice posted on the property shall constitute sufficient notice to the property's owner or person chargeable with the payment of ad valorem taxes for purpose of this section, except that posting of the notice on the property will not be required.
- (b) The written notice given to the person(s) chargeable with the payment of ad valorem taxes shall notify such person of the public officer's determination the real property is being

- maintained in a blighted condition and shall advise such person of the hours and location at which the person may inspect and copy the public officer's determination and any supporting documentation. Persons notified that real property of which the person(s) is chargeable with the payment of ad valorem taxes shall have thirty (30) days from the receipt of notice in which to request a hearing before the city's municipal court. Written request for hearing shall be filed with the public officer and shall be date stamped upon receipt. Upon receipt of a request for hearing, the public officer shall notify the municipal court and the building inspector or person who performed the inspection and prepared the inspection report.
- (c) Within thirty (30) days of the receipt of a request for hearing, the municipal court clerk shall set a date, time and location for the hearing and shall give at least ten (10) business days' notice to the person(s) requesting the hearing, the public officer and the building inspector or person who performed the inspection and prepared the inspection report. Notice of scheduled hearings shall be published as a legal advertisement in the designated legal organ of the city, at least five (5) days prior to the hearing. Hearings may be continued by the municipal court judge upon request of any party, for good cause.
- (d) At the hearing, the public officer shall have the burden of demonstrating by a preponderance of the evidence that the subject property is maintained in a blighted condition, as defined by this article. The municipal court judge shall cause a record of the evidence submitted at the hearing to be maintained. Upon hearing from the public officer and/or their witnesses and the person(s) requesting the hearing and/or their witnesses, the judge of municipal court shall make a determination either affirming or reversing the determination of the public officer. The determination shall be in writing and copies thereof shall be served on the parties by certified mail or statutory overnight delivery. The determination by the court shall be deemed final. A copy of such determination shall also be served upon the tax commissioner of Clayton County, as applicable, who shall include the increased tax on the next regular tax bill rendered on behalf of the city.
- (e) Persons aggrieved by the determination of the court affirming the determination of the public officer may petition the Superior Court of Clayton County, as applicable, for a writ of certiorari within thirty (30) days of issuance of the court's written determination.

Sec. 3-8-6. - Remediation or redevelopment.

- (a) A property owner or person(s) who is chargeable with the payment of ad valorem taxes on real property which has been officially designated pursuant to this article as property maintained in a blighted condition may petition the public officer to lift the designation, upon proof of compliance with the following:
 - (1) Completion of work required under a plan of remedial action or redevelopment approved by the city's planning and development director which addresses the conditions of blight found to exist on or within the property, including compliance with all applicable minimum codes; or
 - (2) Completion of work required under a court order entered in a proceeding brought pursuant to Forest Park's nuisance ordinance.
- (b) Before action on a petition to lift the designation, the public officer shall cause the property to be thoroughly inspected by a building inspector who, by written inspection report, shall certify that all requisite work has been performed to applicable code in a workmanlike manner, in accordance with the specifications of the plan of remedial action or redevelopment, or

- applicable court order. Upon finding required work to be satisfactorily performed, the public officer shall issue a written determination that the real property is no longer maintained in a blighted condition. Copies of this determination shall be served upon the person(s) chargeable with the payment of ad valorem taxes, and upon the tax commissioner of Clayton County, as applicable.
 - (c) All plans for remedial action or redevelopment shall be in writing, signed by the person(s) chargeable with the payment of ad valorem taxes on the real property and the director of the city's planning and development department, and contain the following:
 - (1) The plan shall be consistent with the city's comprehensive plan and all laws and ordinances governing the subject property, and shall conform to any urban redevelopment plan adopted for the area within which the property lies;
 - (2) The plan shall set forth in reasonable detail the requirements for repair, closure, demolition, or restoration of existing structures, in accordance with minimal statewide codes; where structures are demolished, the plan shall include provisions for debris removal, stabilization and landscaping of the property;
 - (3) On parcels of five (5) acres or greater, the plan shall address the relationship to local objectives respecting land uses, improved traffic, public transportation, public utilities, recreational and community facilities, and other public improvements;
 - (4) The plan shall contain verifiable funding sources which will be used to complete its requirements and show the feasibility thereof;
 - (5) The plan shall contain a timetable for completion of required work; and
 - (6) Any outstanding ad valorem taxes (state, school, county, and city, including the increased tax pursuant to this article) and governmental liens due and payable on the property must be satisfied in full.

Sec. 3-8-7. - Decrease of tax rate.

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- Real property which has had its designation as maintained in a blighted condition removed 242 by the public officer, as provided in section 3-8-5, Identification of blighted property, of this 243 article, shall be eligible for a decrease in the rate of city ad valorem taxation by applying a 244 factor of 0.5 to the city millage rate applied to the property, so that such property shall be 245 taxed at a lower millage rate than the millage rate generally applied in the municipality or 246 247 otherwise provided by general law; such decreased rate of taxation shall be applied beginning with the next tax bill rendered following removal of official designation of a real property as 248 blighted. The decreased rate of taxation may be given in successive years, depending on the 249 amount of cost expended by the person(s) chargeable with payment of ad valorem taxes on 250 the property to satisfy its remediation or redevelopment, with every twenty-five thousand 251 dollars (\$25,000.00) or portion thereof equaling one (1) year of tax reduction; provided, 252 253 however, that no property shall be entitled to reduction in city ad valorem taxes for more than four (4) successive years. 254
 - (b) In order to claim entitlement for a decreased rate of taxation, the person(s) chargeable with payment of ad valorem taxes on the property shall submit a notarized affidavit to the public officer, supported by receipts or other evidence of payment, of the amount expended.

It shall be the duty of the public officer to notify the tax commissioner of Clayton County, as applicable, in writing as to designation or removal of designation of a specific property as maintained in a blighted condition. Such notice shall identify the specific property by street address and tax map, block and parcel number, as assigned by the tax commissioner of Clayton County, as applicable. The public officer shall cooperate with the tax commissioner to assure accurate tax billing of those properties subject to increased or reduced ad valorem taxation under this article.